BOARD OF ELECTIONS IN THE CITY OF NEW YORK

COMMISSIONERS' MEETING

42 Broadway - 6th floor

Commissioners' Hearing Room

New York, NY 10004

September 1, 2020

1:33 p.m. - 3:36 p.m.

PRESENT:

President Patricia Anne Taylor
Secretary Frederic Umane
Commissioner Jose Araujo
Commissioner Miguelina Camilo
Commissioner Gino Marmorato
Commissioner Michael Michel
Commissioner Simon Shamoun
Commissioner Tiffany Townsend
Commissioner John Wm. Zaccone

Michael J. Ryan, Executive Director
Dawn Sandow, Deputy Executive Director
Georgea Kontzamanis, Operations Manager
Rafael Savino, Deputy General Counsel
Eleanor Guerrierri, Legal
Michael Carmosino, CRU
Margarita Lugo, CRU
Kenneth Moltner, Counsel to Commissioners
Steven Denkberg, Counsel to Commissioners
Sherwin Suss, Chief Contracting Officer

ALSO PRESENT:

John Haggerty, Esquire
Alexander Rabb, Esquire

1	September 1, 2020
2	(The meeting commenced at 1:33 p.m.)
3	MR. MICHAEL J. RYAN: Okay. The meeting
4	is now live. I am Michael Ryan, I'm the executive
5	director of the Board of Elections. Today is
6	Tuesday, September 1, 2020 and it is the regular
7	weekly meeting of the Commissions of Elections in
8	the City of New York. I will start by doing,
9	conducting the roll call. President Taylor?
10	PRESIDENT PATRICIA ANNE TAYLOR: I am
11	here.
12	MR. RYAN: Secretary Umane?
13	SECRETARY FREDERIC UMANE: Here.
14	MR. RYAN: Commissioner Araujo?
15	COMMISSIONER JOSE ARAUJO: Present.
16	MR. RYAN: Commissioner Camilo?
17	COMMISSIONER MIGUELINA CAMILO: Present.
18	MR. RYAN: Commissioner Marmorato?
19	COMMISSIONER GINO MARMORATO: Present.
20	MR. RYAN: Commissioner Michel?
21	COMMISSIONER MICHEL: Here.
22	MR. RYAN: Commissioner Shamoun?
23	COMMISSIONER SHAMOUN: Present.
24	MR. RYAN: Commissioner Townsend?

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COMMISSIONER TOWNSEND: Present.

MR. RYAN: And Commissioner Zaccone?

COMMISSIONER JOHN WM. ZACCONE: Present.

MR. RYAN: That concludes the roll call of commissioners. As I stated, I am Michael Ryan, the executive director. Seated to my left is the deputy executive director, Dawn Sandow. At counsel's table is deputy general counsel Rafael Savino, and also from legal, Eleanor Guerrierri and the candidates record unit, Michael Carmosino and Margarita Lugo. And elsewhere in the building is Georgae Kontazmanis, the operations manager and also appearing remotely are commissioners' counsel Steven Denkberg and Kenneth Moltner. That concludes the roll call.

Item one on the agenda is hearings on certificates of nomination and related matters for the November 3, 2020 general election. It is my understanding, Ms. Kontazmanis, that there are two participants that are in the waiting room and need to be brought into the meeting. And that would be John Haggerty, can you please acknowledge your attendance at the meeting?

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MR. JOHN HAGGERTY: Yes, John Haggerty.

MR. RYAN: Okay. And I believe the other attendee is Alexander Rabb?

MR. ALEXANDER RABB: Hi, I'm here.

MR. RYAN: Okay. So we have both Mr. Haggerty and Mr. Rabb. And at this point, I would turn the process over to President Taylor.

PRESIDENT TAYLOR: Good afternoon. Thank you, Mr. Ryan. My name is Patricia Anne Taylor and I am the president of the Board of Elections for calendar year 2020 and the Democratic commissioner for Richmond County. I now call this hearing by the commissioners of the Board of Elections in the City of New York to order.

We once again convene today under some of the most extraordinary circumstances in our memory. COVID-19 virus has changed the way we live and work here in the city of New York. That is why I and my colleagues appear today via a video conference link, as will most of the candidates, objectors, or their representatives.

The commissioners and staff of the Board of Elections in the City of New York are most

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mindful of our responsibility to ensure that a fair, honest, open and lawful electoral process continues within our city.

Today's hearings relate to the specifications of objections to a certificate of nomination and related matters for the November 3, 2020 general election for public offices in the City of New York, specifically, specifications QN1 through QN9. These hearings will be conducted in accordance of the provisions of the New York State Election Law, the Board's independent nominating petition rules adopted on December 18, 2018, the emergency procedures, which modified those rules adopted on April 14, 2020 and the executive orders issued by the governor of the State of New York, which modified provisions of the open meetings law, as well as the New York State Election Law.

The most significant modification for this hearing is the way it is being conducted, largely remotely, using Webex. Each of the commissioners are participating through that system along with our key staff members and

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candidates, objectors and their representatives who have registered to appear at the hearing.

posted on the board's website and the information

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The schedule for today's hearing was

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shared on various social media as well as posted

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7 at all Board of Elections offices. Under the

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Board's emergency procedures, each candidate,

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objector or their designated representative had

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to file their notice of appearance for these

hearings by Monday, August 31, 2020. That

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information was used to send directions to them

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on how to participate in this Webex

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videoconference meeting.

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In addition, persons who may have wished to appear in person for this hearing were required to communicate that request to the Board no later than 3:00 p.m. on Monday, August 31, 2020. Please note that these emergency procedures were prominently posted on the Board's websites and referenced in many of the notices sent out by the Board and communicated to each candidate and objector. In addition, each of the calendars listing the matters that the commissioners will

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consider were posted on the Board's website as well as in the Board's hearing room.

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I have asked that the Board's executive director, Michael J. Ryan, coordinate our activities today, using this new technology. This will ensure that our hearings are conducted in an orderly fashion. Mr. Ryan?

MR. RYAN: Thank you, Madam President. I just would like to remind all the participants and anyone appearing by Webex to please mute your microphones while you're not speaking and that will ensure that everyone will be heard and we won't have any extraneous background noise.

We have already called the roll and the commissioners have appeared and they're on the record. And then, we've also taken care of the two speakers, both Mr. Haggerty and Mr. Rabb and they've both acknowledged their presence. And then just for everyone participating, please be reminded that we can only, in this use of technology, we can only have one speaker at a time, so we certainly will make the presentation and if any commissioners have anything to add, I

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can go down the roll call and ask individually if there's any commentary. As well, both participants, Mr. Haggerty and Mr. Rabb, will have an opportunity to be heard after the presentation of the commissioner's, I'm sorry, of the counsel's report and the conclusion of commissioner questions and/or comments. And we will not conclude the proceeding until everybody has had an opportunity to be heard.

So, all present should understand that the Board is required by law to record how each commissioner votes on the matter, so there will have to be a roll call vote at the conclusion. In the event that the commissioners are not unanimous in their determination on a given matter, I will conduct a roll call vote of each of the commissioners, which is standard language, that's in here. But in any event, because of the technology, we're doing a roll call vote anyway. So we'll take care of it that way. And now, that all of that preliminary information is out of the way, I will turn this over to Deputy General Counsel Rafael Savino and the members of his

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staff to conduct this hearing.

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MR. RAFAEL SAVINO: Good afternoon, commissioners. Today's hearing relates to specifications of objections to a certificate of nomination that was filed with the New York City Board of Elections related to the Working Families Party, 11th Judicial District for the November 3rd general elections for public office in Queens.

The, all of the objections do surround or center on the same legal decisions and analysis, so I won't repeat that over and over again, but basically the issues are the same. The objectors are trying to invalidate the judicial conference and those nominated for Supreme Court Justice, again, in Queens County.

And I'll take a look at the clerks' report. On our about August 13th, the Working Families Party held a judicial nominating convention for the 11th Judicial District in which Valerie Cartwright, Joshua E. Goldfein, Bob Cohen, Judith Goldiner, Kenneth Schaeffer, Steven Williams, Afua Atta-Mensah, and Justin Sweet were

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MR. RYAN: Mr., Mr. Savino, can you at

nominated for the offices of Supreme Court.

We subsequently received objections and then specifications of objections. The first objection reads, or basically the objector claims that the 2020 Working Families Party 11th Judicial Nominating Convention lacked the number of delegates sufficient to constitute a quorum and thus could not do business and make valid nominations.

They also, in the second part, state that it did not have the proper ratio of delegates versus votes cast. The objector specifically claims that the judicial nominating convention, again, lacks the proper ratio for the delegates at the convention versus the number of votes cast on the Working Party Family line for governor in the 2018 gubernatorial election.

I won't read the sections of the Election Law that I have in the report, but those are the most relevant parts of again, the Election Law that pertain to this matter. The analysis is this.

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least just cite the, cite the sections?

MR. SAVINO: Sure.

MR. RYAN: So that the record is clear, thank you.

MR. SAVINO: Section 6-106, party nominations, justice of Supreme Court, Section 6-124, conventions, judicial and then 6-126, conventions rules for holding.

MR. RYAN: Thank you.

MR. SAVINO: Again, it's alleged that the nomination convention, the -- I'm sorry, the judicial convention that nominated candidates for Supreme Court failed to meet the requirements of the Election Law. Again, that the ratio was not sufficient. They also argue that for there to be a sufficient quorum, the aforementioned judicial convention, for it to be valid, the convention had to have been attended by more than half of the possible delegates for that particular judicial district for which such candidates are nominated.

And there is case law, albeit it somewhat old, some of the cases, that is still

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current case law that, basically Johnson v.

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Lamenzo, KCV Lamenzo, Wagner v. New York State

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Board of Elections. They're a 1968 case, a 1977,

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and a 1967.

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listed vacancies for 25 delegates and that's the

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8 maximum number that could have been elected. As

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such, under the cases I just mentioned, to have a

In sum, the Working Families party call

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valid quorum, you need to have at least 13

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delegates to be elected and present at the

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judicial convention.

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That said, a number of more recent decisions concerning the sufficiency of a quorum at a judicial convention do instead actually focus on whether or not the delegates are in accordance with the substantial ratio, but that may very well be that there's no current cases in terms of the actual necessary quorum of half of the possible delegates because maybe, you know, it hasn't happened that, that often since then.

In any event, in the incident case, it appears that only 12 Working Family Party judicial delegates were elected and as such, the

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convention were invalid.

quorum of the number of possible delegates, 13 was unattainable.

In reviewing the specifications of objections QN1 through QN9, the specific provisions of the Election Law and the applicable judicial determinations, the errors alleged in the specifications are of sufficient gravity and magnitude to find that the nominations made at the 2020 Working Families judicial nominating

That said, although the Board is mandated to perform its duties and responsibilities in accordance with the provisions of the New York State Election Law, applicable judicial determinations, excuse me, determinations, the Board has often found, as a ministerial agency, it does not have the jurisdiction to rule on certain matters involving the inner workings of a political party where there could be potential issues of fact or where certain determinations of substantial compliance are to be made.

In the instant case, however, there is

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an argument again, albeit predominantly on case law that's rather old, that there really isn't an issue of fact because the Board records show that only 12 delegates were elected where the Working Families Party call lists 25 positions.

Therefore, it would appear there was not a quorum at this subject judicial convention. It should be noted however, commissioners, as you are no doubt aware that there is a pending litigation on this matter in Onondaga County concerning the issues addressed above.

In addition to that, the upstate case addresses the vacancies created in races in that county as a result of the nominations for justice of the Supreme Court at issue herein. As per the commissioners' executive committee, the board has taken no position with respect to the merits of that lawsuit. Thank you, commissioners.

MR. RYAN: Commissioners, as this is a matter wholly contained within the borough of Queens, I think it would be most appropriate to recognize the Queens commissioners first for any commentary with respect to this matter. And in

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2	alphabetical order, I will recognize Commissioner
3	Araujo, if you have any questions or comments.
4	COMMISSIONER ARAUJO: Yes, I have two
5	questions. The first is
6	MR. RYAN: Commissioner Araujo
7	COMMISSIONER ARAUJO: under what
8	circumstances do we actually go beyond our
9	records and [unintelligible] [00:23:10] not in
10	our possession. Does that stay [unintelligible]
11	[00:23:15] judicial?
12	MR. RYAN: Okay. So, the question was,
13	your mic is very low, Commissioner Araujo. The
14	question was under what circumstances do we go
15	beyond the records that we have in our
16	possession. Is there anything further?
17	COMMISSIONER ARAUJO: That's correct.
18	MR. RYAN: Okay. So, Mr. Savino.
19	MR. SAVINO: So commissioners, if you
20	can review documents within the Board's
21	possession and make a ruling, and believe there's
22	no issue of fact, then it would be appropriate.
23	COMMISSIONER ARAUJO: Rafael, how do you
24	know we have [unintelligible] [00:23:47] of

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information that we could actually make a determination? And [unintelligible] [00:23:52] our position in the past not to opine on this type of information when one [unintelligible] [00:23:59] before the court and two, we're not sure we have all the facts before us and we can't swear witnesses in?

MR. SAVINO: That is something that as you heard, I did mention in the counsel's report, in terms of past practice.

COMMISSIONER ZACCONE: Excuse me, this is Commissioner Zaccone. I'm having a hard time hearing Commissioner Araujo. Can you either have him speak up or relay his questions or comments? Thank you.

COMMISSIONER ARAUJO: I will try to speak a little bit louder. Second, would the executive committee [unintelligible] [00:24:29] not to opine on the lawsuit in upstate New York, which has similar issues, would we not be going against our executive committee if we now opine on this?

MR. RYAN: Okay. So Commissioner Araujo

1 September 1, 2020 2 said that the executive committee has already made a determination not to opine on this matter 3 as there is the pending lawsuit and his concern 4 5 is that we would be going against the determination of the executive committee under 6 7 the circumstances. MR. SAVINO: That is something that I 8 9 finished my report with as well, commissioners. 10 But obviously, it's within your discretion if you 11 wanted to have the full board of commissioners 12 13 14 executive committee, correct. 15 16 17 18 19 20 commissioner. 21

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hear this matter and, and reconsider anything, but that is a current standing order from the COMMISSIONER ARAUJO: But if we did make a determination to adopt your report, then in fact, we are actually inserting ourselves into the lawsuit in upstate New York, to an extent. MR. SAVINO: I understand your position, COMMISSIONER ARAUJO: Thank you. MR. RYAN: Okay. So, Commissioner Araujo indicated that if the Board were to adopt the counsel's report, then we, the Board would be

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2	inserting itself into a matter that is presently
3	before the conducting litigation before the
4	court. Did I capture that accurately,
5	Commissioner Araujo?
6	COMMISSIONER ARAUJO: Yes.
7	MR. RYAN: Do you have a further
8	position with respect to what your, the, your
9	desired outcome would be then under the
10	circumstances?
11	COMMISSIONER ARAUJO: Yes. Based on the
12	discussions that I've had and the review of the
13	documentation, I'm of the opinion that we do not
14	accept counsel's recommendation [unintelligible]
15	[00:26:17] matter.
16	MR. RYAN: Okay. So, that would
17	Commissioner Araujo is indicating that he will,
18	at an appropriate time, make a motion I suppose,
19	not to accept the counsel's recommendation and,
20	and I believe that concludes your input in this
21	matter, commissioner?
22	COMMISSIONER ARAUJO: That is correct.
23	MR. RYAN: Okay. Commissioner Michel,
24	would you like to be heard further?
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2	COMMISSIONER MICHEL: Yes. If I heard
3	correctly, I heard correctly was that the Working
4	Families Party has 13 delegates. Am I correct,
5	they only have, they only have [unintelligible]
6	[00:26:55].
7	MR. SAVINO: That are the facts,
8	commissioners.
9	COMMISSIONER MICHEL: That's the fact.
10	MR. SAVINO: Yes. We know how many were
11	elected based on the results of of the
12	election. And we know how many openings there
13	were based on the party call.
14	COMMISSIONER MICHEL: They could not
15	have [unintelligible] [00:27:13].
16	MR. RYAN: I'm sorry, Commissioner
17	Michel, your, your call is breaking up. Our
18	apologies.
19	COMMISSIONER MICHEL: No, that should be
20	me. But, and so I if they do not meet the
21	requirement of 13 [unintelligible] [00:27:32]
22	delegates or a quorum, then I say take the
23	recommendation.
24	MR. RYAN: Okay.

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2	COMMISSIONER MICHEL: And I would like
3	to also hear from the [unintelligible] [00:27:49]
4	and the other commissioners.
5	MR. RYAN: Yes, Commissioner Michel, the
6	plan was to allow the commissioners to finish
7	their question and answer period and then turn
8	the floor over to I believe, well who is the
9	objector, Mr. Savino?
10	MR. SAVINO: The representative for the
11	objectors is John Haggerty. He is
12	[unintelligible] [00:28:10].
13	MR. RYAN: Okay. So in that instance
14	then, Mr. Haggerty would be heard first. And then
15	Mr. Rabb would be heard second.
16	COMMISSIONER MICHEL: Okay. I'm sorry.
17	You're breaking up so it must [unintelligible]
18	[00:28:23].
19	MR. RYAN: Right. Okay. So the plan is
20	to hear from both sides before the proceedings
21	conclude, but we were giving the commissioners an
22	opportunity to be heard first.
23	COMMISSIONER MICHEL: Okay.
24	MR. RYAN: I guess I will start down

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2	then Commissioner Michel, do you have
3	anything, anything further you'd like to add?
4	COMMISSIONER MICHEL: No. To me, it's
5	clear that they needed 13, but.
6	MR. RYAN: Okay. So then I'll start from
7	the top of the list then. Commissioner Taylor,
8	would you like to be heard?
9	PRESIDENT TAYLOR: No.
10	MR. RYAN: Commissioner, Secretary
11	Umane, would you like to be heard?
12	SECRETARY UMANE: But, but this is
13	unusual. Usually, we would have heard from the
14	counsel for the parties before the commissioners
15	get involved. And this is a change from our
16	normal practice.
17	MR. RYAN: So we can
18	SECRETARY UMANE: It would seem to me
19	that, that there reading the statute and
20	reading some of the cases and having read Mr.
21	Rabb's letter, that there are some issues that
22	are difficult for us to handle. But the basic
23	question is, it would seem to me and this is
24	really usually argued by the parties, but that a

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quorum of, based upon the party call is 13. They only had 12 elected people so that they're

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missing a quorum.

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MR. RYAN: So --

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SECRETARY UMANE: And that would be

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something that would be sufficient for us to rule

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on, which is not information that we had

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previously, at least before us.

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MR. RYAN: So, commissioner --

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SECRETARY UMANE: I also agree that this

SECRETARY UMANE: -- in which case the,

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is ultimately going to be decided by the Supreme

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Court. But I don't think that, that if we do have

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sufficient information to say that a quorum isn't

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present --

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MR. RYAN: So --

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the selection of people by group less than a full

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quorum would seem to me to be irregular and

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improper. I know Mr. Rabb, when he has his

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opportunity, is going to say that the party rules

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say that, because I read his proposal, that the

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party rules say that a quorum is a majority of

those present. So I would be interested to see or

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hearing a little bit more on that argument. But it would seem to me, that based on the party call, a quorum would be 13 of 25 and they only had 12, so that would be insufficient. But I'm willing to listen. And I'm also essentially willing to punt it to the Supreme Court.

MR. RYAN: So, Commissioner Umane, there was no intended departure from the prior manner in which these hearings are conducted. What makes this different than other hearings is that the normal ability for commissioners to have a back and forth discourse with counsel when presenting a counsel's report is not present when we're operating in a virtual environment. So the purpose --

SECRETARY UMANE: So we did it, for all the other hearings we did it that way, but that's neither here nor there.

MR. RYAN: So my simple point is if the commissioners wish to hear from now Mr. Haggerty and Mr. Rabb before this goes any further, that's fine. I can recognize first Mr. Haggerty and then Mr. Rabb and then get back to the commissioners

1 September 1, 2020 2 if that's the way that you want it to go, which I believe it is, so I will simply then ask if 3 there's any objection to that, then we'll 4 5 recognize the commissioner for the purposes of an objection. Hearing none, I will now recognize Mr. 6 7 Haggerty, and upon conclusion, Mr. Rabb. MR. HAGGERTY: Good afternoon, 8 9 commissioners. Can you hear me? 10 PRESIDENT TAYLOR: Yes. 11 MR. RYAN: Yes, Mr. Haggerty. Thank you. 12 MR. HAGGERTY: Good afternoon. My name is John Haggerty. I represent both myself and Mr. 13 14 Shanks as the objectors on Queens specifications 15 one through nine. The argument and the issues are 16 the same for all the specifications. First, I'd 17 like to answer Mr., Commissioner Araujo's issue. 18 This is no different than a petition, where an 19 invalidating proceeding is filed in advance and 20 the Board conducts a hearing or reaches a 21 conclusion and determination on a petition. This 22 is no different.

> It's just a nominating certificate because that is the way the public office of

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Supreme Court must be nominated. So, the Board rules quite often on petitions and other certificates and documents while there are legal proceedings going on and they reach a conclusion and a determination on those specifications against documents and petitions.

This is a very simple issue. It is straightforward, both on the Election Law and the case law. These nominations were valid ab initio. The documents on file with the Board are, are factual and straight up on their face. You don't need to go beyond the documents themselves. The party call and the, and the nomination was not a quorum present.

I think it was Commissioner Michel who said yes, the party call of the Working Families Party says there should be 25, there could be 25 delegates. They only elected 12. That is evident from the Board of Elections own certification of the primary, right. Only 12 delegates were elected, I believe both the law and the case law requires 13. So these nominations were valid ab initio, right.

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I think it was Mr. Savino who called the case law old. It's not old. It's well settled precedent and that's why it hasn't been overturned. So I think this is very clear cut. If a petition did not have the minimum number of signatures it would be invalided, right. This is very similar. We're not even getting to like a petition line by line or the proceedings of the meeting.

That, that's not what this is about.

This isn't about the internal workings of a party. This is straightforward. On its face, these documents prove that the nominations are invalid as a matter of law. And it's very simple. All they had to do is elect their team, even their minutes say, never mention a quorum, it only mentions a majority. And they are obligated to have a quorum. They're obligated to have a minimum of 13 to have that quorum and I believe it is pretty straightforward.

And again, I believe very strongly, just like all the other petitions and certificates, an invalidating proceeding has been instituted

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against the statute of limitations, there's no reason for this board not to make a ruling and invalidate this certificate today. Thank you very much, commissioners.

MR. RYAN: Thank you, Mr. Haggerty. Mr. Rabb?

MR. RABB: Thank you, commissioners and thanks to the staff for, for all the work you are doing. So in the counsel's report, you know, and he noted today, that the case law that the objectors are relying on is very old. And that the analysis that's currently in use for determining whether a convention is properly constituted is no longer a question of whether a majority of essential delegates were elected or where present, but rather whether there was substantial requirements with the proportionality requirements of Section 6-124.

And the requirement is that the delegates elected to serve at the convention must be substantially proportion to the distribution of the party's gubernatorial loads throughout the judicial district.

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So, in fact, it's not just a matter of a shift in analysis. So the objectors are relying on unused and long forgotten cases and they -- I, I will agree, they have not been overturned by name, but the reasoning behind them has been explicitly been discarded.

In, in the matter of Johnson v. Lamenza, the court relied on the language of the Election Law to determine, it would [unintelligible] [00:36:36] the, the convention shall be constituted by electors elected from each district. To find a requirement that there be a minimum of one elector, one delegate elected from each assembly district within each judicial district.

And it was based on that reasoning from 1966, that the court in the Second Department found it in Wager that a, that a majority of those potential delegates was required to constitute a quorum.

So again, under a regime where the party had to elect at least one delegate from every judicial district, the courts at the time, and

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you know, over 40 years ago, found that we needed to have a majority of delegates elected for quorum even to be possible. Now, that language has been explicitly discarded.

In Azria v. Salerno, in 1986, nine years after Wager, the Court of Appeals ruled that substantial compliance exists even where one district was under represented and another was unrepresented. An in adopting that substantial compliance standard, the Court of Appeals explicitly did away with the idea that there needed to be a minimum of one elector from every, of one delegate from every Assembly District. And that's why one year after Azria v. Salerno, in Meader v. Baras the Third Department found it to make quorum only a majority of eligible delegates needed to be present. And that's eligible, not, not potential, but eligible. The delegates who were elected to serve.

So the objectors are taking you back more than 40 years to, as Mr. Haggerty said, a simpler time, when a simple numerical count was sufficient to determine whether a convention was

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properly constituted. But that time is past. The simpler method doesn't make sense under a substantial compliance analysis.

For example, in the 11th JD, it would be possible to elect a majority of potential delegates in not only both the highest voting ADs, but also a majority of the gubernatorial votes unrepresented. The, the idea of a simple majority of potential delegates being able, constituting a quorum has not only been explicitly done away with in Azria and Meader, but it just doesn't make sense in our current analysis of proportional representation.

And I'll note here that while only 12 delegates were elected to this convention, those delegates did represent a majority of the district's gubernatorial votes. And I think it's telling that the objectors have not even attempted to do the math under the current substantial compliance rule.

Commissioner Michel asked is it a fact that the party was required to elect 13 and elected only 12. And to clarify, is it a fact that

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the party elected only 12? It is not a fact. It is a matter of case law and, and judicial determination whether 13 were required. And ultimately, this is a question of substantial compliance, not a simple count of delegates.

MR. RYAN: Mr., Mr. Rabb, can I just pause you right there, a quick second?

MR. RABB: Yes.

MR. RYAN: Can somebody please, can everyone please check their microphones and make sure they're all muted, because we're getting quite a bit of background noise.

MR. RABB: And I'll, I'm wrapping up, I just, I just want to conclude by saying this is a question of substantial compliance, not simply a count of delegates and as Mr. Savino noted, that is a question, substantial compliance is a question for the courts, not the Board of Elections. And while I can't speak to Mr. Shanks, the one objection that, that Mr. Haggerty filed is in front of the Supreme Court in Onondaga County tomorrow, where these issues of competing case law, substantial compliance will be properly

1 September 1, 2020 2 dealt with. 3 MR. RYAN: Are you concluded now, Mr. 4 Rabb? 5 MR. RABB: That's it, thank you. MR. RYAN: Okay. Thank you. Mr. 6 7 Haggerty, do you wish to, uh --MR. HAGGERTY: Yes. I wish to, I wish to 8 9 respond. The statute requires both things. It 10 requires proportionality and a quorum. It 11 requires both things. And in fact, the Meader 12 case that Mr. Rabb cites actually says at the 13 end, that even though it's proportional, this 14 certificate of nomination was declared invalid 15 because they did not have a quorum, right. so 16 it's a two-pronged requirement, right. So even 17 when you have proportionality, right, which I'm 18 not necessarily, I'm not conceding, but even if 19 they had proportionality, they don't have a 20 quorum according to the statute and the state 21 law. 22 Mr. Levy also concedes in his letter to

the Board that neither Johnson v. Lamenzo or

Wager has been overturned, which is Wager's a

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Second Department case, clearly right on point, and he also concedes that there are exceptions to the proportional argument, that certain districts, one relatively high performing district was exception and another high performing district was under represented. So in his own letter to the Board, he concedes some exception to the proportionality argument in the way they elected delegates.

Clearly, absolutely there was no quorum here, because 12 of 25 is not half and they do not ever mention a quorum in their minutes. So again, from the Board's own documents, from the Board's own documents, the facts are clear. The, the proceeding in Onondaga County is related to one of the candidates. The other candidates, there is no legal proceeding.

And like I said, this is very analogous to a petition or other certificates, where the Board clearly can come to a determination, which I should believe should be a determination of this certificate is invalid for all candidates, based upon the papers that were filed at the

1 September 1, 2020 2 Board of Elections. Thank you. 3 MR. RYAN: Mr. Rabb, do you have 4 anything further? 5 MR. RABB: Yes. I just want -- Mr. Haggerty mentioned Meader again. And I again just 6 7 want to stress that in Meader, they explicitly, the court explicitly found that quorum requires a 8 9 majority of eligible delegates, not potential 10 delegates, eligible meaning elected, no 11 potential. Not the total number of delegates that 12 could be elected. 13 And, I understand Mr. Haggerty wants to 14 make hay of the, what he describes as the exceptions to the proportionality that I noted in 15 16 my letter. The point is that substantial 17 compliance is the question. Mr. Haggerty wants 18 you to consider that. That's explicitly a matter 19 for the courts, and not for the Board of 20 Elections, respectfully. That's all for me, thank 21 you.

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MR. RYAN: Okay. That said, now I'm prepared to move on to the commissioner's portion of the process.

1	September 1, 2020
2	COMMISSIONER ARAUJO: As I said, I'd
3	like to make a motion that we not adopt the
4	counsel's report.
5	MR. RYAN: Commissioner Araujo has made
6	a motion not to adopt the counsel's report. Is
7	there a second?
8	COMMISSIONER CAMILO: Second.
9	MR. RYAN: That has been seconded by
10	Commissioner Camilo. Uh, I will now proceed with
11	a roll call vote, and I will say again what the
12	motion is. The motion will be
13	SECRETARY UMANE: I would like to have
14	some discussion on the motion if we can.
15	MR. RYAN: There is there is a motion
16	and a second on the floor. I will leave that to
17	Commissioner Taylor to rule on Commissioner,
18	Commissioner Umane's suggestion, yes.
19	PRESIDENT TAYLOR: Yes, I would
20	SECRETARY UMANE: I I have a question
21	
22	PRESIDENT TAYLOR: I think that we
23	may have discussion. Please go
24	MR. RYAN: Okay.

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PRESIDENT TAYLOR: -- ahead,

Commissioner Umane.

SECRETARY UMANE: Thank you. I have a question for Mr. Rabb. In reading 6-124, the, the, the idea of the substantially in accordance with has to do with the ratio, not the quorum. So you have been saying that the, that the quorum also would go base on a substantially in accordance concept and that doesn't seem to me to be in the statute. And I was wondering if you could explain that.

MR. RABB: Yes, commissioner. It's, that's not exactly what I've been arguing. What I'm arguing is there's now under the current case law, a standard for quorum, which is at least the majority of the eligible delegates. That the idea that a majority of potential delegates was, is required, was, was based on a reading of the former Election Law, I think it was Section 134, which is substant—it's identical in language, but the, but under the, the Johnson v. Lamenzo standard of 1967, which was done away with in 1986, the, a convention was required to elect at

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least one delegate from every judicial district, from every Assembly District, excuse me, within the judicial district.

In Azria v. Salerno, the Court of

Appeals explicitly did away with that, saying

that, that a judicial district could be -- excuse

me, I keep making that mistake, that an Assembly

District could even be unrepresented and, and

focused instead on the question -- it essentially

divided the questions into quorum and whether a

convention was improperly constituted.

And I think that what the, that the objectors are trying to do here is go back to the, you know, 1977, where those two questions, quorum and proper constitution of the, of the convention were intertwined. The question about the election of sufficient delegates and answer is whether the, whether the convention was properly constituted. It doesn't bear on quorum.

Quorum exists under, under Meader, where a majority of the eligible delegates is present.

And so the first question, the question of whether 12 delegates was sufficient to

constitute, 12 delegates was sufficient is really a question of whether the, whether the convention was properly constituted. And we no longer look at the number elected to determine that. We look at substantial compliance with the proportionality requirement.

SECRETARY UMANE: Not if there's a requirement that theoretically, if there was a requirement to have eligible delegates and that total was 25, then the requirement would be that there would be insufficient eligible people to even constitute the convention.

MR. RABB: That's why I refer you to Meader, which, which explicitly finds that quorum exists where sufficient eligible delegates appeared.

SECRETARY UMANE: But that's the question. The whole thing in Meader was that there was not a sufficient number of eligible people there. That's why the court knocked out the candidates.

MR. RABB: Correct. That had to -SECRETARY UMANE: Is that true?

1	September 1, 2020
2	MR. RABB: that had to do with
3	SECRETARY UMANE: So isn't that the same
4	argument that the objectors are making here, that
5	there was not a sufficient number of people to
6	constitute the convention in the first place.
7	MR. RABB: But they're, they're relying
8	on the question of the number that was elected,
9	which was not the question. The question in
10	Meader was whether the minutes reflected enough
11	people. And
12	SECRETARY UMANE: Okay. Thank you.
13	MR. RABB: and, and
14	SECRETARY UMANE: [unintelligible]
15	[00:49:16] thank you.
16	PRESIDENT TAYLOR: Very well. Is the
17	motion before us? Commissioner Araujo's motion is
18	still before us, correct?
19	MR. RYAN: Yes, it is, Madam President.
20	PRESIDENT TAYLOR: Okay. And am I the
21	first person to actually vote on the motion?
22	MR. RYAN: My intention was to start,
23	was to start at the top, so yes, you would be
24	the, you'd be the first one.

1	September 1, 2020
2	PRESIDENT TAYLOR: Okay. I would like to
3	support Commissioner Araujo's motion, so
4	therefore I would vote now to say that I do not
5	want to accept the counsel's report.
6	MR. RYAN: You would vote yes.
7	PRESIDENT TAYLOR: Right.
8	MR. RYAN: So, so moving forward, a vote
9	yes is to not proceed with the counsel's report,
10	not to adopt the counsel's report. A vote of no
11	would be to adopt the counsel's report, based on
12	the motion.
13	PRESIDENT TAYLOR: I vote yes.
14	MR. RYAN: Okay. Secretary Umane?
15	SECRETARY UMANE: Well, I would vote no
16	to Commissioner Araujo's motion but I would and I
17	will make a motion after this to sustain the
18	objection based upon the failure to have a proper
19	quorum. So I vote no for Commissioner Araujo's
20	motion.
21	MR. RYAN: Okay. Commissioner Araujo?
22	COMMISSIONER ARAUJO: Yes.
23	MR. RYAN: Commissioner Araujo's vote
24	was yes, Commissioner Camilo?

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1	September 1, 2020
2	COMMISSIONER CAMILO: Yes.
3	MR. RYAN: Commissioner Marmorato?
4	COMMISSIONER MARMORATO: No.
5	MR. RYAN: Commissioner Michel?
6	COMMISSIONER MICHEL: No.
7	MR. RYAN: Commissioner Shamoun?
8	COMMISSIONER SHAMOUN: No.
9	MR. RYAN: Commissioner Townsend?
10	COMMISSIONER TOWNSEND: Yes.
11	MR. RYAN: And Commissioner Zaccone?
12	COMMISSIONER JOHN WM. ZACCONE: No.
13	MR. RYAN: By a vote of five no, four
14	yes, the motion does not carry.
15	SECRETARY UMANE: Okay. So I would like
16	to make a motion now to say that I think that the
17	convention, that the essentially that the
18	objection should be as specified to the extent
19	that there was an insufficient number of people
20	to constitute a valid convention, and so the
21	business done by the convention should not is
22	invalid and that the objection should be
23	sustained.
24	MR. RYAN: So that would then be a

1	September 1, 2020
2	motion to do what with the counsel's report?
3	SECRETARY UMANE: Well, it's not dealing
4	with the
5	MR. RYAN: The objection.
6	SECRETARY UMANE: counsel's report.
7	It's dealing with the facts of the matter at
8	hand. And I am saying that I would sustain the
9	objection based upon the, based upon the failure
10	to have a proper convention, based upon the
11	failure to have an appropriate quorum of the
12	people that are supposed to be there.
13	SECRETARY UMANE: Ask for a second. Is
14	there a second.
15	MR. RYAN: Alright. So, I want to just,
16	I was writing it down. So you want to sustain the
17	objection, right?
18	SECRETARY UMANE: Yes. But on a limited
19	ground.
20	MR. RYAN: No, I got it, that, that
21	there was not a quorum?
22	SECRETARY UMANE: That's right.
23	MR. RYAN: Okay. So the motion on the
24	floor is to sustain the objection on the grounds

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1	September 1, 2020
2	that there was not a quorum at the convention. Is
3	there a second?
4	COMMISSIONER MICHEL: Commissioner
5	Michel, second.
6	COMMISSIONER SHAMOUN: Second.
7	MR. RYAN: So I think Commissioner
8	Michel got in a split second before Commissioner
9	Shamoun. But in any event, we have a motion and a
10	second. We, we can't go to a photo finish on
11	that, so you'll just have to take my word for it.
12	So now we have a motion on the floor by
13	Commissioner Umane to sustain the objection on
14	the grounds that there was no quorum at the
15	convention. So a vote for yes would be to sustain
16	that objection, no quorum, and a vote no would
17	simply state to the contrary. So I guess I'll
18	start at the top again. Commissioner Taylor?
19	PRESIDENT TAYLOR: I would not like to
20	support that motion, so I vote no.
21	MR. RYAN: Okay. Secretary Umane?
22	SECRETARY UMANE: Yes.
23	MR. RYAN: Commissioner Araujo?
24	COMMISSIONER ARAUJO: No.

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1	September 1, 2020
2	MR. RYAN: Commissioner Araujo's voted
3	no, Commissioner Camilo?
4	COMMISSIONER CAMILO: No.
5	MR. RYAN: Commissioner Marmorato?
6	COMMISSIONER MARMORATO: Yes.
7	MR. RYAN: Commissioner Michel?
8	COMMISSIONER MICHEL: Yes.
9	MR. RYAN: Commissioner Shamoun?
10	COMMISSIONER SHAMOUN: Yes.
11	MR. RYAN: Commissioner Townsend?
12	COMMISSIONER TOWNSEND: No.
13	MR. RYAN: And Commissioner Zaccone?
14	COMMISSIONER JOHN WM. ZACCONE: Yes.
15	MR. RYAN: Okay, by a vote of five in
16	favor for, against, the motion does not carry.
17	Are there any other motions with respect to this
18	particular matter?
19	MR. MOLTNER: I apologize, Mr. Ryan. Did
20	you say the motion does not carry?
21	MR. RYAN: Does not carry, correct.
22	SECRETARY UMANE: You need six, you need
23	six Ken.
24	MR. MOLTNER: I apologize. I apologize,

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1	Page 4 September 1, 2020
2	correct, correct.
3	MR. RYAN: Well, you know, just for
4	clarification, plurality votes do not prevail at
5	the Board of Elections. We are still required to
6	have that vote of six, even though there is one
7	commissioner's spot presently vacant.
8	MR. MOLTNER: Correct. I'm sorry.
9	MR. RYAN: No, no problem.
10	SECRETARY UMANE: But we do have a
11	quorum, don't we?
12	MR. RYAN: We have, we have a quorum. I
13	don't believe that's in dispute, correct. Unless,
14	Mr. Haggerty wants to weigh in on that, teasing
15	Mr. Haggerty. So, right now, we have two motions
16	that failed. Are there any other motions that the
17	commissioners would like to entertain?
18	COMMISSIONER ZACCONE: This is
19	Commissioner Zaccone. I move to adjourn the
20	hearings.
21	PRESIDENT TAYLOR: I second.
22	SECRETARY UMANE: Second.
23	MR. RYAN: Okay. On this one, we can
24	forego the roll call, I will we have a motion

1 September 1, 2020 2 and a second to adjourn the, this hearing, and I will simply ask if there any objections. Hearing 3 none, the motion carries, this hearing is 4 5 adjourned. Theme music. 6 MR. RABB: Thank you. 7 SECRETARY UMANE: I move that we go into executive session for --8 MR. RYAN: Yes, and before we get a 9 10 second on that, commissioner, there was just a 11 couple of brief announcements that I'd like to 12 make before we go into executive session. 13 SECRETARY UMANE: Okay. We also have the 14 15 MR. RYAN: And we also have the finance 16 committee. I, I --SECRETARY UMANE: -- finance committee. 17 18 MR. RYAN: Last week, I forget Mr. Suss, 19 so I didn't, I didn't do it this week. So we'll 20 have finance committee and then executive 21 session. So I'll make the brief announcements 22 before we go into, before the finance committee 2.3 report. I would like to, on behalf of the Board,

and publicly thank Madison Square Garden, the

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Barclay Center, and the NBA for their partnership in this upcoming election. Both venues have stepped up to the plate and agreed to be early voting locations, regionalized early voting locations, not borough wide. And also to serve as poll sites on election day. So that was a very big deal for us.

And in addition today, there was a press conference at the Barclay Center, not only to announce Barclay's participation as an early voting and an election day site, but also as a, in honor or, or in celebration of National Poll Worker Recruitment Day, Barclay's has taken an additional step that they are offering all of their employees a paid day off for anyone who wants to serve as a poll worker. So they've stepped up to the plate and put their employees into the mix and that's a really big deal. And we're hopeful that other employers throughout the city will act in line with the Barclays and that's really a great thing. They put our artwork up on their message board on the outside today for National Poll Worker Recruitment Day and it

1	September 1, 2020
2	was really a good thing, not only for the Board
3	as a whole, but certainly for the borough of
4	Brooklyn and the Brooklyn staff and our staff
5	here at the general office that worked diligently
6	to get that done. So, and, obviously, and Ms.
7	Sandow just said too, the voters in the
8	surrounding area of Brooklyn will have a
9	convenient large space to come and exercise their
10	franchise, so that's a great thing. So
11	PRESIDENT TAYLOR: I would like to
12	congratulate you, Mr. Ryan, and Deputy Director
13	Sandow and all of the staff of the Board of
14	Elections in actually managing to get these
15	wonderful sites for our voting pleasure.
16	MS. SANDOW: This is Deputy Sandow, and
17	our director of operations, she's on it.
18	PRESIDENT TAYLOR: Yes.
19	MR. RYAN: Yeah, and so
20	PRESIDENT TAYLOR: Georgea Kontazmanis,
21	thank you Georgea.
22	COMMISSIONER SHAMOUN: I echo those
23	sentiments. Thank you.
24	MR. RYAN: And as well, you know, Ray

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Riley, the borough chief clerk and Danny Ortiz, they're really, you know, those three, with this particular issue, but in general, our borough chiefs and deputies and certainly Ms. Kontazmanis, they're really the unsung heroes of this process, because they really put a lot of time and effort into it. And it's nice when something comes to fruition after all of that effort, so, kudos to them as well. And we have put up on our website, you know, we featured poll worker recruitment front and center at the top of our website, and in one day, since it's been up, we've received just under 3,000 poll worker applications on the website, you know, which is a wonderful thing. So hopefully, that level of interest will continue and we'll continue to move forward in that way. So, early voting sites, those will all be finalized by the end of the week, and we hope that we have some more exciting announcements, you know, moving forward. Time will tell. So stay tuned.

And in addition, there was some press conference this morning, I believe at City Hall

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or some other location where the mayor was present and there was some speculation as to schools not being used for poll sites. I just want to make some clarification to the commissioners and anybody who heard it. That was apparently not clear at the press conference, although I didn't see it, that it seemed like it all election sites, but it was limited to early voting sites. And so there has been ongoing conversation between the Board and our very, very cooperative strategic partners, the Department of Education. So those things are all in process and certainly, as it unfolds, everybody will know as soon as we know.

So those were the individual announcements that I wanted to make, and then we have now, Mr. Suss with respect to the finance committee report. And in the interest of time, we did have quite a bit of back and forth. I think that we came to a conclusion, item one was a Department of Mental Health and Hygiene,

Department of Health and Mental Hygiene contract that we have piggybacked on in the past with

1 September 1, 2020 2 respect to our outreach. And there was an approval for ads, 3 4 subway ads, which we've done in the past, bus 5 shelter ads and a digital links to the advertising kiosks throughout the city and those, 6 7 you see them on the sidewalks and they're able to be updated a little bit more limberly than the 8 9 bus and the subways. But we're asking for a total 10 of \$500,000 to be approved by the commissioners 11 on that item, 150 for subway, 150 for buses and 12 then 200,000 for the kiosks. 13 Now, what we're asking there is for us 14 to be able to tell DOHMH that we'd like to do 15 this and get ourselves online to use their 16 contract and that's really what we're doing. 17 And then, I'd like to go through the 18 other items and then hopefully we can have a 19 comprehensive vote on all of them. If not, we can 20 certainly parse them out. 21 MS. SANDOW: [unintelligible] [01:03:03] 22 absentee ballot boxes.

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MR. RYAN: Alright. So then we have one

[OFF-MIC CONVERSATION]

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with respect to security for the cradle points, and we're asking not for an approval of a contract on this, but just the dollar amount of not to exceed \$159,317 for Century Link, which provides security for the cradle points and we would be making that acquisition through the master service agreement previously negotiated by DoITT, and that's a way for us to procure services without having to go through the full procurement process, as it has already been completed and stands ready for use by the agencies.

The other thing, we have a hand sanitizer dispenser. We had used anti-viral wipes in the past, but now we're going, we'd like to purchase dispensers, which are ADA compliant dispensers that are basically a canister, about three feet high and it has a foot pedal on the bottom so people can have a touchless experience at the poll sites getting hand sanitizer without having to pump a bottle. And the total contract price for that is \$475,835. The advantage of that is it's a solid piece of stainless steel canister

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and if we have to replace, as we will, over the course of time, if we have to replace the hand sanitizer, the individual units are \$8.99, so the replacement canisters. So that's a more efficient way, it reduces waste at the poll sites, and it significantly reduces the cost over time because the canisters are only \$8.99.

And then, we have Stanley Convergent is a contract for monitoring the security cameras at all Board facilities. That is a \$635,808 not to exceed cost, and based on the re-negotiation of this New York State OGS contract, that is a \$100,000 reduction from the previous contract.

If there are no objections to preceding in this regard, we can entertain a motion and if any commissioners have any questions, we certainly can do that as well. Are there any questions? Hearing none --

SECRETARY UMANE: Did you skip the Vanguard Direct?

MR. RYAN: Uh --

COMMISSIONER CAMILO: We skipped one item.

1	Page September 1, 2020
2	SECRETARY UMANE: Did you skip Vanguard
3	Direct?
4	MR. RYAN: No, that was, we can, well,
5	we can have that conversation, Commissioner
6	Umane. It was not an oversight.
7	SECRETARY UMANE: Oh, sorry.
8	MR. RYAN: No, no problem. So, in any
9	event
10	SECRETARY UMANE: Right, we don't
11	this is a committee recommendation, so we don't
12	need a motion and a second.
13	MR. RYAN: Right. I just, so, does
14	anyone have any questions then? I think we were
15	about to almost hear no. Okay. So
16	PRESIDENT TAYLOR: Hearing none.
17	MR. RYAN: hearing none, we don't
18	need a motion and a second, we just need to say
19	that we need a vote on it and we can do that by
20	no objection. Are there any objections to
21	preceding with respect to the committee report?
22	Hearing none, the committee report is adopted.
23	MR. SHERWIN SUSS: Thank you,
24	commissioners and Mr. Ryan.

1	September 1, 2020
2	MR. RYAN: Alright. Thank you and that
3	concludes the business
4	MS. SANDOW: Thank you, Sherwin, thank
5	you.
6	MR. RYAN: of the hearings today,
7	with the exception of we, a motion to go into
8	executive session for personnel and litigation
9	and a separate motion to set the hearing date for
10	September 8th.
11	SECRETARY UMANE: I move both of those
12	things.
13	MR. RYAN: Okay.
14	PRESIDENT TAYLOR: I second.
15	MR. RYAN: Any objections, hearing none,
16	we will the next meeting of the Board of
17	Commissioners will be September 8, 2020 at 1:30
18	p.m. and we will now move into executive session
19	for personnel and litigation.
20	[OFF THE RECORD]
21	[ON THE RECORD]
22	MR. RYAN: Yes, there is one personnel
23	matter to report from executive session. General
24	Counsel Steven Richman was granted a leave of

September 1, 2020 absence from August 25, 2020 to September 25, 2020 and the full Board of Commissioners ratified the previous decision of the executive committee. That's all to report, meeting, September 8, 2020. Thank you. (The meeting concluded at 3:36 p.m.)

CERTIFICATE OF ACCURACY

I, Claudia Marques, certify that the foregoing transcript of the Board of Elections in The City of New York on September 1, 2020 was prepared using the required transcription equipment and is a true and accurate record of the proceedings.

Certified By

Claudia Marques

Date: April 6, 2021

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